

## Message Text

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ORIGIN EA-09

INFO OCT-01 IO-13 ISO-00 CIAE-00 COME-00 EB-07 INR-07

LAB-04 NSAE-00 SIL-01 SS-15 NSC-05 L-03 SP-02

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DRAFTED BY EA/J: H COCHRAN:EH

APPROVED BY EA/J: N PLATT

IO/LAB:A. PALMER

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P 201435Z JUL 77

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

INFO USMISSION GENEVA PRIORITY

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E.O. 11652: N/A

TAGS: ELAB, PORG, JA, US

SUBJECT: GOJ CONCERN OVER US WITHDRAWAL FROM ILO

1. SUMMARY. FOLLOWING UP AMBASSADOR TOGO'S JULY 14 MEETING WITH SECRETARY OF LABOR MARSHALL, GOJ EMBASSY DCM NISHIDA SAW DEPUTY ASSISTANT SECRETARY DALLEY (IO) ON JULY 18 TO DELIVER COPY OF LETTER DATED JULY 12 FROM LABOR MINISTER ISHIDA TO SECRETARY OF LABOR MARSHALL EXPRESSING CONCERN OVER THE IMPENDING US WITHDRAWAL FROM THE INTERNATIONAL LABOR ORGANIZATION. MR. DALLEY INDICATED THAT THE RECORD SINCE OUR FILING OF THE WITHDRAWAL NOTICE 20 MONTHS AGO DID NOT FAVOR PROSPECTS FOR OUR CONTINUED MEMBERSHIP IN THE ILO BUT STRESSED NO USG DECISION HAD BEEN MADE. END SUMMARY.

2. GOJ EMBASSY DCM SEIYA NISHIDA SAW DEPUTY ASST. SECRETARY  
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GEORGE DALLEY (IO) ON JULY 18 TO EXPRESS GOJ CONCERN OVER IMPENDING USG WITHDRAWAL FROM THE INTERNATIONAL LABOR ORGANIZATION. HE DELIVERED COPY OF LETTER FROM LABOR MINISTER ISHIDA TO SECRETARY OF LABOR MARSHALL AND STRESSED THE FOLLOWING POINTS:

(A) US WITHDRAWAL FROM THE ILO COULD ACCELERATE THE

DECLINE IN THE EFFECTIVENESS OF THE ILO AND OTHER US  
INTERNATIONAL ORGANIZATIONS;

(B) US WITHDRAWAL WOULD HAVE THE UNFAVORABLE EFFECT OF  
GIVING THE GROUP OF 77 MORE WEIGHT IN THE ILO;

(C) IT MIGHT PRESAGE US WITHDRAWAL FROM OTHER ORGANIZA-  
TIONS, SUCH AS UNESCO; AND

(D) THE ELIMINATION OF US FINANCIAL SUPPORT FROM THE  
ILO, AND ESPECIALLY UNESCO, WOULD BE DETRIMENTAL TO  
THEIR FUTURE OPERATIONS.

3. MR. DALLEY INFORMED NISHIDA THE USG WAS CONSIDERING ALL  
FACTORS, ESPECIALLY THE CONCERN EXPRESSED BY OUR FRIENDS--  
JAPAN, WEST EUROPE, AND CANADA, IN MAKING THE DECISION.  
HOWEVER, THE RECORD SINCE OUR FILING OF THE WITHDRAWAL  
NOTICE 20 MONTHS AGO DID NOT GIVE FAVORABLE PROSPECTS  
FOR OUR CONTINUED PARTICIPATION IN THE ILO. A MEETING  
OF THE CABINET LEVEL COMMITTEE (STATE, LABOR, AND  
COMMERCE) TO ASSESS THE SITUATION IS TENTATIVELY SCHEDULED  
FOR MID-AUGUST, AFTER WHICH THE FINAL DECISION WILL BE  
MADE BY THE PRESIDENT.

4. IN RESPONSE TO AN INQUIRY FROM MR. NISHIDA, MR. DALLEY  
INFORMED HIM THAT THE USG WOULD LIKE TO HAVE THE GOJ  
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PARTICIPATE IN JULY 26 CONSULTATIONS SCHEDULED IN GENEVA  
BETWEEN THE US AND REPRESENTATIVES OF EUROPEAN MEMBERS OF  
THE ILO. THE USG EXPECTED TO CONSULT, NOT ON THE QUESTION  
OF WITHDRAWAL, BUT ON THE FUTURE OF THE ILO AFTER THE US  
WITHDRAWS, OR IF THE US STAYS IN.

5. QUERIED AS TO WHETHER THE GOJ MIGHT WORK WITH OTHER  
NATIONS, ESPECIALLY ASIAN NATIONS, TO SOLVE THE PROBLEMS  
EXISTING IN THE ILO, MR. NISHIDA NOTED THAT REPLIES FROM  
JAPANESE EMBASSIES, UNDER INSTRUCTIONS TO "EXPRESS CONCERN"  
TO KEY ASIAN COUNTRIES OVER THE POSSIBLE US WITHDRAWAL  
INDICATED THAT NO COUNTRY WAS PREPARED TO CHANGE ITS  
ATTITUDE TAKEN AT THE MOST RECENT ILO MEETING. HE PROMISED  
TO PROVIDE SUMMARY OF THESE RESPONSES. VANCE

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MEMBERSHIP, GOVERNMENT REACTIONS, INTERNATIONAL LABOR ORGANIZATIONS  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE168917  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** H COCHRAN:EH  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
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**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
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**Subject:** GOJ CONCERN OVER US WITHDRAWAL FROM ILO  
**TAGS:** ELAB, PORG, JA, US, XX, ILO  
**To:** TOKYO  
**Type:** TE  
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**Review Markings:**  
Margaret P. Grafeld  
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**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009